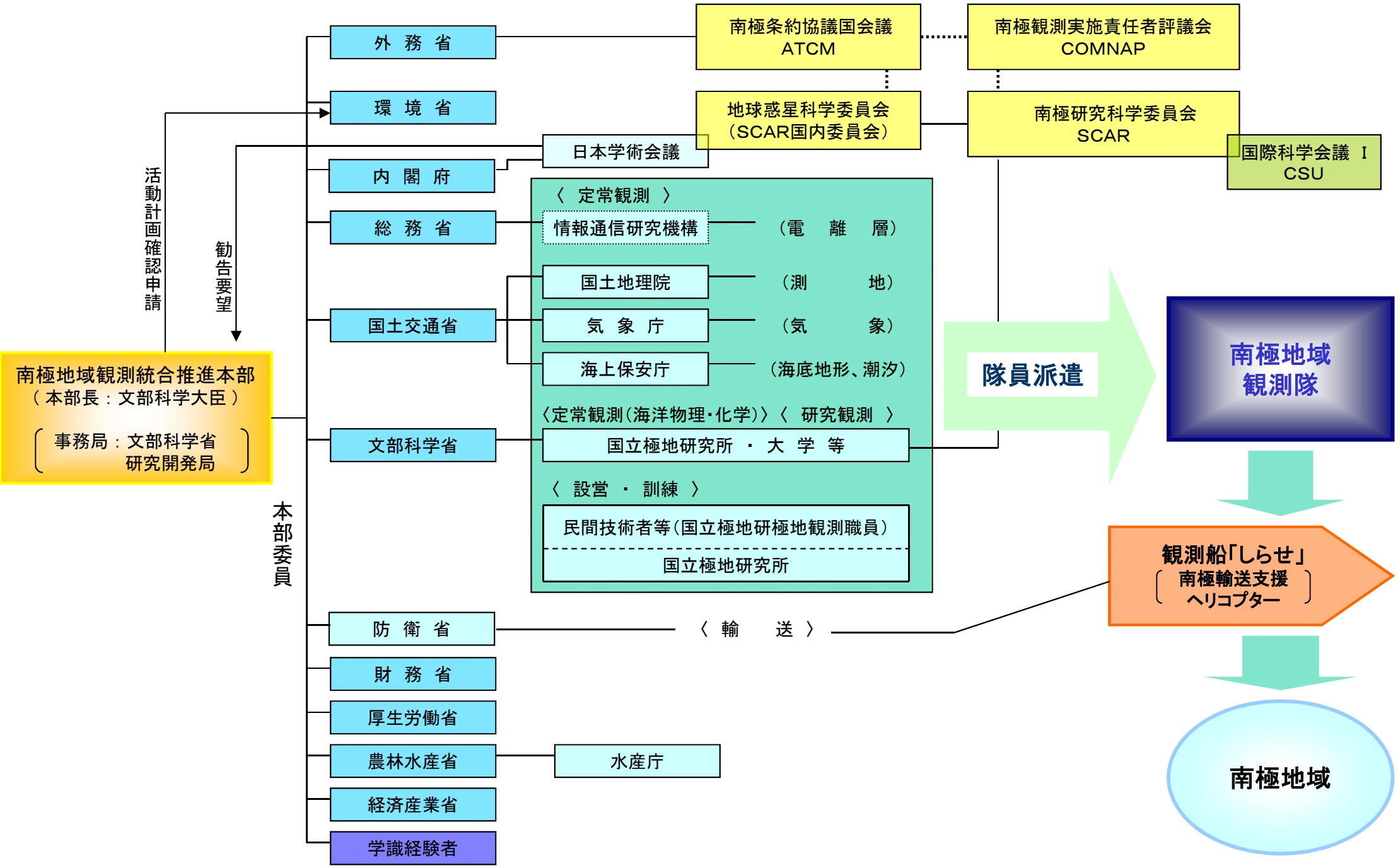南極地域観測事業の実施体制